UNITED STATES OF AMERICA
FOOD AND DRUG ADMINISTRATION

MICROBIOLOGY DEVICES PANEL

+ + +

MEETING

+ + +

GAITHERSBURG, MARYLAND

+ + +

This transcript has not FRIDAY, been edited and FDA MARCH 8, 2002 makes to remarks accuracy # # # # regarding its accuracy

The Panel met in the Grand Ballroom,
Holiday Inn, Two Montgomery Village Avenue,
Gaithersburg, Maryland, Dr. Michael L. Wilson,
Chairman, presiding.

VOTING PANEL MEMBERS PRESENT:

DR. MICHAEL L. WILSON, Chairman

DR. KATHLEEN BEAVIS

DR. DONALD A. BERRY

DR. GEORGE G. BIRDSONG

DR. DAVID T. DURACK

DR. JUAN C. FELIX

DR. STEVE GUTMAN

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

VOTING PANEL MEMBERS PRESENT (Continued):

DR. JANINE JANOSKY

DR. LAURA A. KOUTSKY

DR. HERSCHEL W. LAWSON

DR. VALERIE L. NG

DR. KENNETH L. NOLLER

DR. FREDERICK NOLTE

DR. L. BARTH RELLER

STANLEY M. REYNOLDS

ALSO PRESENT:

JONATHAN S. KAHAN, ESQ.

DR. ELIZABETH R. UNGER

NEAL R. GROSS

C-O-N-T-E-N-T-S

Introductions 4
Conflict of Interest Statement 6
<u>Premarket Approval Supplement: Digene High Risk</u> <u>HPV DNA:</u>
Manufacturers' Presentation:
Charles M. Fleischmann
Panel Discussant, Dr. Elizabeth Unger 87
FDA Presentation:
Thomas E. Simms
Open Public Hearing:
Mary Mitchell
Panel Discussion of the Questions 148
Sponsor's Response
FDA's Response

NEAL R. GROSS

P-R-O-C-E-E-D-I-N-G-S

1	
2	(8:36 a.m.)
3	CHAIRMAN WILSON: I'd like to call the
4	Microbiology Devices Panel to order at this time.
5	I'd like to begin business with
6	introductions. I'm Dr. Michael Wilson from Denver
7	Health Medical Center, the University of Colorado.
8	I'm the current Panel Chair.
9	And I'd like to go around the table and
10	have each of the members identify themselves and give
11	their affiliation. We'll begin with you, Valerie.
12	DR. NG: I'm Valerie Ng, University of
13	California San Francisco
14	MR. NOLLER: Ken Noller, Tufts University,
15	Boston, Massachusetts.
16	DR. RELLER: Barth Reller, Duke University
17	Medical Center.
18	DR. BERRY: Don Berry, biostatistics,
19	University of Texas, M.D. Anderson Cancer Center.
20	DR. JANOSKY: Janine Janosky, Associate
21	Professor, University of Pittsburgh, School of
22	Medicine.
23	DR. FELIX: Juan Felix, University of
24	Southern California.
25	DR. KOUTSKY: Laura Koutsky, University of

1	Washington, Seattle, Washington.
2	DR. BEAVIS: Kathleen Beavis, Cook County
3	Hospital.
4	DR. NOLTE: Rick Nolte, Emory University.
5	DR. BIRDSONG: George Birdsong, Grady
6	Hospital in Atlanta, Georgia.
7	DR. TUAZON: Carmelita Tuazon, George
8	Washington University Medical Center, Washington, D.C.
9	DR. REYNOLDS: Stan Reynolds, State
10	Department of Health, Bureau of Laboratories. I'm a
11	consumer representative.
12	DR. DURACK: David Durack, Becton
13	Dickinson. I am the industry representative on the
14	panel.
15	DR. UNGER: Elizabeth Unger, Centers for
16	Disease Control and Prevention.
1.7	DR. LAWSON: Herschel Lawson, Centers for
18	Disease Control and Prevention.
19	DR. GUTMAN: Steve Gutman, Medical
20	Laboratory Devices, FDA.
21	CHAIRMAN WILSON: Thank you.
22	I'd like to welcome all of the members of
23	the panel and I appreciate their being willing to
24	participate today.
25	At this point I'd like to turn the

discussion over to Ms. Freddie Poole, who is the 1 executive secretary. 2 Good morning. MS. POOLE: I'd like to 3 read the conflict of interest statement. 4 following announcement addresses The 5 conflict of interest issues associated with this 6 meeting and is made a part of the record to preclude 7 even the appearance of impropriety. 8 To determine if any conflict existed, the 9 agency reviewed the submitted agenda for this meeting 10 and all financial interests reported by the committee 11 The conflict of interest statute 12 participants. special government employees from 13 prohibits participating in matters that could affect their or 14 15 their employees' financial interests. However, the agency has determined that 16 the participation of certain members and consultants, 17 18 the need for whose services outweighs the potential conflict of interest involved, is in the best interest 19 of the government. 20 Therefore, a waiver under 18 USC 208(b)(3) 21 has been granted to Dr. Juan Felix for his unrelated 22 consulting agreement with a firm that has a financial 23 interest in the sponsor. He receives less than 10,000 24 The waiver allows this participant to 25 a year.

participate fully in today's deliberations.

2.1

Copies of this waiver may be obtained by submitting a written request to the agency's Freedom of Information Office, Room 12A15 of the Parklawn Building.

We would like to note for the record that the agency took into consideration certain matters regarding another panelist, Dr. George Birdsong. He reported current interests with firms at issue, but in matters that are not related to today's agenda, the Agency has determined, therefore, that he may participate fully in the panel's deliberation.

We would like to note that Dr. Elizabeth Unger, who is a guest discussant at this meeting has reported her employer's unrelated involvement with a firm at issue.

In the event that the discussions involve any other products or firms not already on the agenda for which an FDA participant has a financial interest, the participant should excuse him or herself from such involvement and the exclusion will be noted for the record.

With respect to all other participants, we ask that in the interest of fairness all persons making statements, all presentations disclose may

WASHINGTON, D.C. 20005-3701

current or previous financial involvement with any firm whose products they may wish to comment upon.

We would also ask as a part of housekeeping that anyone with cell phones or pagers, if you could either turn them off or set them on a silent mode just as a common courtesy for the speakers.

Thank you.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

CHAIRMAN WILSON: Our new business for today is a premarket approval supplement for the This is a nucleic acid Digene high risk HPV DNA. hybridization in vitro diagnostic device for the detection of 13 high risk types of papillomavirus in cervical specimens. The test as modified is indicated for use as a general population screening test in conjunction with the Pap smear for women 30 years of age and older as an aid to determine the absence of high grade cervical disease or cancer.

We're going to begin with the manufacturer's presentation. Just as a note to everyone, FDA has asked that we do finish on time today because of the number of persons who have travel arrangements in the late afternoon. So we will be sticking to the schedule.

In the initial presentation for the

NEAL R. GROSS

1	manufacturer, there are a larger number of persons who
2	are presenting. We will be ending that presentation
3	at 10:15. So out of courtesy to the other persons who
4	are speaking on behalf of the manufacturer, please
5	keep in mind that whoever is up at 10:15 will be
6	stopped and we'll be moving on to the next part of the
7	program, and we'll do that throughout the day because
8	we just cannot afford to get behind schedule today.
9	I'd like to ask the panel members to hold
10	all of their questions until after all nine
11	presentations are completed, and I'd like to remind
12	the audience that only members of the panel can ask
13	questions of the speakers.
14	So at this point we'd like to have the
15	manufacturer begin their presentation. I believe Mr.
16	Charles Fleischmann is going to begin.
17	MR. FLEISCHMANN: One clerical note to
18	begin. I know you have the packet of slides. We have
19	reordered the slides. There's not new material. Ms.
20	Poole has a copy of those slides, and we just wanted
21	to make you aware of it, and if we can facilitate your
22	understanding or following of the program, that would
23 .	be fine.
24	Good morning. I'm Chuck Fleischmann,

President of Digene Corporation.

Regulatory and Clinical Affairs has been one of several major areas for which I have been responsible at Digene for the last 12 years.

In addition, I sit on the board of directors of ADVAMED, Medical Device and Diagnostic Trade Association. I chair the ADVAMED board subcommittee on FDA regulation of in vitro diagnostics, and frequently represent the diagnostic industry in discussions with senior FDA and NIH officials.

From that, we have tried to make full understanding of the highest standards for clinical and regulatory requirements part of the fabric of our work at Digene. In the last dozen years, Digene has worked with the pioneers in the field of cervical cancer, diagnostics and prevention, particularly surrounding the unique causal association of human papillomavirus to the cancer.

We have demonstrated the safety and effectiveness of our device as a follow-up screen for women with ASCUS PAPs and for use to help rule out high grade disease following an abnormal PAP.

The device is now approved by FDA for those indications. In the next 75 minutes, you will hear presentations from scientific, regulatory,

NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

statistical, clinical, and legal professionals with
literally 200 years of experience in molecular
diagnostics in women's health.

We believe we can show you that our hybrid
catcher (phonetic) HPV test, when combined with the
PAP as a primary screen for women age 30 and older, is
better clinical medicine than just PAP alone.

We are honored to show the weight of studies from around the world that show the same thing. Without regard to geography or ethnicity, Digene's HPV test is better at detecting current underlying high grade disease than PAP alone. combination provides exquisite sensitivity and extraordinary negative predictive value and, therefore, makes it possible to better characterize women at increased or lowered risk of having high grade cervical disease.

We are asking you to review the data and recommend approval of the combination, not HPV testing alone; HPV plus PAP for women age 30 and older, a very specific and conservative indication.

This combination takes women's health one step closer to our goal that no woman should ever die of cervical cancer.

Today's presentation will establish that

NEAL R. GROSS

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

HPV causes cervical cancer. The data in the PMA 2 supplement show HPV testing and cancer's PAP testing. The combination of cytology with HPV testing is 3 important for women's health and public health in 4 general, and that HPV testing can be safely and 5 effectively incorporated into current clinical 6 7 practice. Please ask any questions you have and 8 thank you in advance for your consideration of our PMA 9 supplement for expanded product labeling. 10 I will now turn the microphone over to 11 Mark Del Vecchio, Digene's Director of Clinical and 12 13 Regulatory Affairs. DEL VECCHIO: Thank 14 MR. you, Mr. Fleischmann. 15 16 Good morning. I'd like to briefly introduce the speakers Digene has assembled for this 17 morning's discussion and provide an overview of the 18 major discussion points. 19 20 Digene has assembled a distinguished group of individuals to provide you with an understanding of 21 22 the PMA supplement under consideration, including HPV expert, Dr. Atilla Lorincz, 23 epidemiologist, Dr. Xavier Bosch, who will discuss the 24 25 causal link between HPV and cervical cancer.

WASHINGTON, D.C. 20005-3701

Our statistical team, as you can see, is

comprised of Joe Canner, who performed the primary

data analysis, and Drs. Chiaccierini and Schoenfeld,

who provide statistical support.

Dr. Chiaccierini, former head of

biostatistics at CDRH, and Dr. Schoenfeld, professor

Dr. Chiaccierini, former head of biostatistics at CDRH, and Dr. Schoenfeld, professor in the Department of Biostatistics at Harvard School of Public Health, will not be presenting, but are available to answer any of your questions.

Contributing to the discussion are three practicing clinicians and GYN oncologists, Drs. Cox, Kinney, and Killackey. They will provide a clinician's perspective of the clinical utility of the test, use of HPV and PAP for managing women's health.

As part of this discussion, an algorithm describing how HPV fits into the current cervical cancer screening program will be described. The information they are presenting this morning will focus on the technical and practical aspects of HPV testing and the scientific evidence that supports its use as a general population screening test specifically in conjunction with the PAP for women age 30 and older, as Mr. Fleischmann had indicated.

In this effort, we will provide a balanced and reasonable analysis of the underlying clinical

NEAL R. GROSS

| data.

As you can see, we have been working very closely with DCLD over the past two years, and this effort has resulted in submission of a PMA supplement under consideration this morning.

Digene is seeking to expand its current and preapproved indication for high risk HPV tests. Broadly defined, this test is currently approved for use in qualitative detection of HPV DNA cervical specimens, the two main intended uses are for ASCUS screening, for colposcopy referral, and management of women with low and high grade disease.

The proposed intended use expands these claims to include HPV for general population screening with a PAP for women 30 and older. This will permit use of HPV for women with normal PAP, for the further identification of those at low risk, HPV negative women, and increased risk, HPV positive women for underlying high grade disease for cervical cancer.

This is possible due to the increased negative predictive value, the sensitivity of the HPV test when used as an adjunct to PAP.

Now, I would like to introduce Dr. Xavier Bosch, who will discuss the causal relationship between HPV and cervical cancer.

NEAL R. GROSS

DR. BOSCH: Thank you, Mr. Chairman. 1 Good morning to everyone. My name is 2 Xavier Bosch. I'm a cancer epidemiologist. I work at 3 the International Agency for Research in Cancer for 4 5 over ten years, and I've been working in the HPV and cervical cancer field for about 20 years. 6 7 I do not have any vested interest in the 8 company. I sit in their advisory group in Europe, and my institute, which is a public health institute, has 9 a research agreement with Digene. 10 The discussion that I'm presenting today 11 is on causality, which is still extremely relevant 12 because it sets the ground for any clinical uses that 13 14 one claims for HPV testing. I prepared for you a working document that 15 is in your folders, and now it's in the final stages 16 17 for publication. It has been reviewed and acknowledge by over 28 distinguished scientists worldwide. 18 review follows the established 19 20 criteria of causality that have been used since the 21 late '50s in assessing the nature of the association 22 observed between exposure and human cancer, and the evaluation for the association between HPV 23 cervical cancer shows that the compliance with the 24

major criteria in the majority of the instances.

Follow-up studies that have observed the transition from normal cytology to high grade lesions have clearly documented that infection precedes the advent of disease, and that the disease rate is substantially affected by the HPV status of the woman at recruitment.

Case control studies have consistently shown extremely high ratios for what is known in human cancer. It is extremely consistent geographically. It is consistent when you break it down by histological types, if you test once or twice or if you test for HPV as a group or if you test for high risk HPV types alone.

Molecular studies have also shown that the transition from normal cell to invasive cancer is strongly influenced by the presences of the vital DNA. In fact, the oncogenic proteins of HPV labeled E6 and E7 are capable of interfering with essential regulatory genes for cell type and DNA repair, and that effectively rules away the alternative hypothesis that HPV might be just a passenger super infection of the neoplastic tissue.

If one had to summarize what is the current thinking on the etiology of cervical cancer using the factors that have been established for HPV

positive women and using optimal HPV testing, we've done that in some 2,300 cases worldwide. And one can see that perhaps one quarter of them we have HPV alone as the risk factor. Three quarters of them might have HPV plus something else, and only a tiny fraction, in this case less than 400,000, would be linked to a model that did not include HPV in that scheme.

And based on the results, the claim has been made that HPV is, in fact, a necessary cause of cervical cancer.

So against a background of publications that show the explosive nature of the field, one can say that in 1992 and 1995 there were international review boards certifying HPV certifying HPV 16 and 19 as human carcinogens, Class I, and after that time there's very little in the literature that even claims that the central hypothesis of causality has any alternative.

So in conclusion, we can say that HPV is, indeed, causally related to cervical cancer; that the DNA of the virus can be recovered from virtually all cases of cervical cancer worldwide; and that there is a scientific consensus that HPV is, indeed, a necessary but not sufficient cause of cervical cancer.

In more practical terms, that implies that

NEAL R. GROSS

the absence of HPV means low risk for disease and the 1 presence of the vital DNA means an increased risk. 2 3 And I thank you very much. DR. KINNEY: My name is Walter Kinney. 4 5 gynecologic oncologist. practice I'm I in Sacramento, California, with the Permanente Medical 6 7 Group. My financial associations and those of 8 Permanente with the Digene Corporation are that ending 9 10 approximately five years ago, they provided us with 11 supplies and laboratory support to conduct a study of 12 ASCUS triage. Since that time a portion of the public 13 speaking that I do about cervical cancer screening has 14 been supported by Digene. 15 I want to speak to you this morning about 16 the clinical utility of combining cervical cytology 17 and HPV testing, and I want to start with some opinions formed in 15 years of clinical practice. 18 19 The choice of endpoints about trial design 20 is an important one. Invasive cancer is not an option 21 as an endpoint for a clinical trial performed in the 22 United States. Our IRB would not tolerate this, and 23 no patient would sign the consent after it had been 24 written by our legal staff.

CIN2 and above is a clinically relevant

endpoint because this is the point at which surgical procedures eventuate from a histologic diagnosis of this type.

One of the requirements of our IRB is the potential benefit to trial participants. Colposcopy and biopsy of all or a substantial portion of women with negative cytology and negative HPV high risk testing is not viable at the IRB level or at the level of patient consent, and this opinion of mine is informed by having spent some years consenting people for the ASCUS study that I mentioned wherein colposcopy and biopsy was the single biggest stumbling block in terms of women's willingness to participate.

The potential clinical utility of high risk HPV testing with cytology is in patients with negative cytology, which is most of the PAP smears that we do. For those patients who have negative HPV tests, there's a measure of reassurance associated with the knowledge that they don't pair to this virus.

And for those patients with positive HPV tests that are potential benefits with problems that we have about compliance and about deciding on time to follow up within the established standards of practice.

And finally, we have a couple of years of

NEAL R. GROSS

experience with providing hybrid capture II testing to our physicians for ASCUS triage, and that occurs in a way such that the physicians are not penalized if they don't adopt this. They have other options within the guidelines, and there is nothing bad happens to them if they don't use this.

But the widespread adoption of the testing in the last couple of years has demonstrated to our satisfaction the clinical value of the test outweighs the perceived negatives of having to educate the patients about the meaning of positivity.

Let's move on from opinion to what it is we know. We know from examining our own failures that the screening system that produces cervical cancer in some patients despite easy access to care has two central problems, one of which is failure to convince people to be screened in a timely fashion despite access to care, and the other one is that for approximately 30 percent of our patients, that single screen with a dry slide in a three year period prior to their diagnosis was not sufficient to prevent them from developing cancer.

I would also point out that 95 percent of our invasive cancer cases occur in people who are above 30 years of age. So this is the relevant target

NEAL R. GROSS

population.

We've made an effort to figure out the best way to reach out to people who haven't been screened in a timely fashion, and we did this large, prospective, randomized controlled clinical trial with our own money, and the information that we provide to patients by mail and by the telephone to convince them to come in has simply not been adequate up to this point.

Motivating people to comply even in the absence of financial disincentives has been something that neither we nor anyone else have figured out how to do, and there are eight more randomized controlled trials at this point. This is basically the same thing.

Additional information that we could provide to patients might conceivably be helpful in this arena. Certainly we don't do a very good job at this point.

In 1986, a study was published from the International Agency for Research on cancer pooling, ten sites outside of the United States, to assess cervical cancer screening intervals. They defined a one year interval as zero to 11 months; two years as 12 to 23 months, and so on; and demonstrated that the

protection from cancer as opposed to no screening was very similar at one, two, and three year intervals.

This study cast a very wide shadow in terms of public health policy and led experts to conclude that for most women a three year screening frequency was appropriate.

Those conclusions were reflected and are reflected in the recommendations of a substantial number of organizations, including the U.S. Preventive Services Task Force, the American College of Obstetrics and Gynecology, the American College of Physicians, and so on.

And these recommendations are grounded in the notion that not everybody needs to be screened at annual intervals because there are low and high risk women. The problem is that that risk stratification has been based up to this point on either historical factors which don't work well or on the number of previous negative smears that a woman has had.

The clinical consequences of telling a woman to come back in a year or two years or three years produce a distribution of intervals to return for PAP similar to what you see here, and I've superimposed on this experience of ours the interval definitions that the International Agency for Research

on Cancer used in their publication.

If you tell a patient to come back in a year, they don't all come back by 11 months. As a matter of fact, the majority of them don't come back by 11 months. This compromises the interpretation of those results.

And when we examined this ourselves, we felt that this was a big enough problem that we invested a large amount of institutional money in looking at this on our own with sample size in the three cells, one, two and three years, about two and a half times what was available from the pooled ten site analysis that the IARC did and with what we consider to be clinically relevant intervals.

And the results are that within the accepted screening intervals of one to three years, there is a meaningful stratification of risk, and by three years the risk doubles as opposed to a one year interval, and that that change is not affected by whether you've ever had an abnormal PAP smear or whether you've had two consecutive negative PAPs prior to the diagnosis of your cancer.

My conclusion is that the additional information that high risk HPV testing as to cytology is useful to clinicians and patients in multiple ways,

24 and in the setting where screening intervals of more 1 than a year are routinely recommended, the presence of 2 3 the high risk HPV in women over the age of 4 identifies a group who may benefit from annual cytologic screening. 5 Thanks for your attention. 6 7 DR. LORINCZ: Mr. Chairman, members of the panel, Food and Drug Administration, members of the 8 audience, good morning. I am Atilla Lorincz, Chief 9 10

Scientific Officer and Senior Vice President of Digene Corporation.

I've personally conducted research in the HPV field for the past 17 years, the last ten years of which were at Digene Corporation, and I'm the author or co-author of over 100 peer review publications in the field.

I'm going to describe This morning clinical study data that Digene is submitting to the agency in support of our request for a labeling claim allowing adjunctive use of HPV testing with the Papanicolaou test in women over the age of 30 years.

We reviewed the literature and selected all relevant and applicable studies. In addition, several of the studies were designed by Digene in conjunction with the investigators with the intent of

11

12

13

14

15

16

17

18

19

20

21

22

23

24

validating the use of Digene's hybrid capture II HPV test as a screening adjunct to the PAP test.

Digene determined the minimum consistent requirements for studies to include in our detailed analyses, and we selected eight studies that met our

With these data, we wish to demonstrate the safety and the effectiveness of the hybrid capture test as a general population screen for cervical disease for women 30 and over in conjunction with the

I would like to note that there were not studies that met our criteria that were excluded. Some of the key requirements that the studies had to meet were compliance with Helsinki requirements for protection of human subjects. Also these had to use the hybrid capture HPV test, and line data had to be available for independent analyses, which we conducted in consultation with our statisticians.

These reanalyzed data are the basis of this presentation. Note our conclusion do not differ materially from those of the principal investigators these studies, several of which have been published.

The size of seven of the eight studies

NEAL R. GROSS

16

17

18

19

20

21

22

23

24

were statistically meaningful.

This is a list of the eight studies that we selected, along with the names of the principal investigators and the academic or governmental institutions involved. As you can see from this list, there was a substantial number of women enrolled in these studies, overall totaling more than 44,000, 11,000 of which, or about 25 percent, were from the USA, with the vast majority coming from the Portland study, which we regard as one of the key studies of this presentation.

Studies represent a diversity of country sites and ethnic compositions worldwide. It is our position that these patients are reflective of the diverse ethnic groups resident in the U.S.

All studies were conducted under a rigorous pre-written and approved protocols, and endpoints were carefully determined by expert readers of cytology and histology. Importantly, in most studies the histology specimens were reviewed by an expert pathologist or an expert panel to determine as accurately as possible the true end condition.

Several of the studies have been published in the peer reviewed literature, as I mentioned, and the credentials of the principal investigators are of

NEAL R. GROSS

the highest order, as are the scientific reputations of the host institutions. 2 to emphasize that despite 3 I'd like variability of certain protocol parameters, 4 testing was consistent across studies and the major 5 conclusions are concordant. 6 7 Let's review some of the characteristics of these studies in terms of some of the key 8 parameters. Six of the eight studies -- I beg your 9 10 pardon -- seven out of the eight studies had sufficient statistical power, and the study from 11 12 Hopkins, Baltimore, was included at the request of the 13 FDA. The majority of studies used the Bethesda 14 system, and in those -- I beg your pardon. 15 The majority of the studies used the 16 17 Bethesda system and histological confirmation was conducted in all of the studies. Of importance, 18 masking in the studies was present in every case. 19 This is the description of the target 20 condition, histologically confirmed high grade 21 Kinney has already described the Dr. 22 disease. conditions on the cervix that necessitate treatment. 23 We used a primary endpoint of CIN2+ as a definition of 24 high grade disease. In other words, CIN2, CIN3 are 25

invasive cancer.

Additionally, at the request of the FDA, we reanalyzed the data with a CIN3+ endpoint. That is excluding the CIN2 category.

Next slide.

With respect to specimen collection materials, for the most part the specimen collection materials used the approved device. Some studies, one study in particular, the Portland study, used cervicovaginal lavage and some other studies used a combination of Cytobrush with or without a spatula.

Despite different collection methods, we observed consistent results. I would like to emphasize that in the Portland study even with the use of cervicovaginal lavage, which biased against the HPV test, we observed a big improvement over PAP alone after adding the HPV test to the PAP smear.

We're going to focus first on the Kaiser study, which is a large U.S. screening trial of over 10,000 women age 30 and older that were cytologically normal at baseline. The study had multi-year follow-up, and the data we present today is based on evaluation at three years. This study alone supports the proposed claim that we have before you today.

Justification for the three year

NEAL R. GROSS

determination is under the following assumptions. We assume that disease detected by repeat PAP smear screening at three years indicates a very high probability that disease was present at the outset because high grade lesions do not regress, and therefore, we felt it was appropriate to use as a method of verification repeat PAP smear data on this group of women conducted over a three year period.

Some considerations related to use of the cervicovaginal lavage specimens are shown here. There are a number of limitations of this material, such as, for example, it will collect a large amount of nonspecific cellular material from the vaginal tract, not necessarily from the cervix, and thus provides a less localized specimen which in certain instances may not detect a small, high grade lesion inside the os.

Adjunctive HPV testing using CVL nevertheless identify the significantly greater number of women with high grade cervical disease compared to PAP alone.

I'd like to mention that some studies, one in particular by Hall, et al., compared CVL to brush and did find a slightly lower sensitivity that was observed for the CVL.

Next slide, please.

NEAL R. GROSS

Well, this talks about the applicability 1 of foreign studies to the U.S. population. The PAP 2 was read by expert pathologists in three studies, and 3 the PAP methods and the Bethesda system was used in 4 5 six of the studies. The resident improvement in sensitivity of б the HPV test over the PAP is applicable to the U.S. 7 over a spectrum of disease prevalence. 8 independent represent 9 These PMAs 10 prospective analyses. Six of these had sufficient statistical power to stand on their own as a disease 11 endpoint, and the seventh study, which was conducted 12 in China, showed no evidence of verification bias. 13 14 I'd like to emphasize that such a study could not be done in the U.S. for the reasons mentioned by Dr. 15 Walter Kinney with respect to IRB 16 concerns or 17 compliance of the patients. Nevertheless, in China all of the women 18 were biopsied, and apparently there was minimal or no 19 verification bias detected due to no disease being 20 found in the PAP-HPV negative women. 21 And the eighth study provided additional 22 23 support in U.S. data. Next slide, please. 24 I'd like to just go into the data here, 25

and we're going to use the CIN3 as our principal 1 endpoint for these particular set of tables. I'd like 2 to mention the Portland study which had a CIN3+ 3 CIN2 was not done in Portland as an endpoint. 4 endpoint. 5 We look at the numbers of patients here, 6 and we looked at the prevalence of CIN3. It varied 7 from a low in Baltimore, Johns Hopkins' study, or 8 Germany of about .2 to .4 percent up to as high as 9 four percent in South Africa. 10 I'd like to emphasize that the prevalence 11 of disease in the U.S. in the Portland study and in 12 the Johns Hopkins study was at the lower 13 consistent with other international studies, such as 14 from U.K. and Germany. 15 I'd like to spend a little bit of time on 16 this particular graph showing the sensitivity of the 17 HPV test combined with PAP, compared to PAP alone. 18 When we look at these studies, we see a dramatic 19 improvement in the sensitivity of the HPV combination 20 with PAP relative to the original PAP test alone. 21 For example, in the Portland study going 22 from 50 to 80 percent. The same thing was observed in 23 several of the other studies. 24

Of note, in those studies where the PAP

smear had a relatively low sensitivity, 50 to 60 percent, such as in Germany, Mexico, Portland, Baltimore, Johns Hopkins study, the addition of the HPV test led to an important and dramatic increase in the sensitivity of the combined tests, and this increase was far greater than would have been expected by chance alone. So we feel that that shows a very important improvement in the combination of the test.

And this chart here demonstrates the statistical analyses of the confidence intervals around those estimates. In six out of the eight studies here we met or exceeded the criteria that was agreed to in discussions with the FDA. As we can see in several of the studies, the mean value of the sensitivity improvement was 100 percent.

In two of the studies the lower end of the bound of the 95 percent confidence interval due to power issues was below the 25 percent level, but in six of them it was significantly above that level.

Next slide.

Looking at the specificity of the combinations, either PAP alone or PAP plus HPV combined for CIN3, we see a small decrease in specificity of the combined test relative to PAP alone sa would be expected by adding the two tests like

this.

We believe that the data demonstrate that the decrease in specificity is minor. As shown here, assessing the decrease in specificity of the combined tests relative to the predetermined cutoff that had been agreed to, which is a specificity decrease of less than or equal to ten percent was acceptable. Seven of the eight studies met those criteria, and only one, South Africa, did not meet those particular set of criteria.

Next slide.

Looking at the negative predictive value, I'd like to emphasize that we have expanded the range on the Y axis. It's 99 to 100 percent. This is by way of emphasis of the differences in negative predictive values since negative predictive values in rare diseases tend to not differ very much, but those differences are extremely important.

We can see that in all studies, again, as observed with the sensitivity, the combined negative predictive value of a HPV adjunct to the PAP was higher than the PAP alone.

Next slide.

Looking at the positive predictive values, despite the variations in prevalence in different

NEAL R. GROSS

34 parts of the world, despite the different ethnic 1 2 composition of the studies, we see that the positive predictive values of the PAP alone or PAP plus HPV 3 were very similar in the majority of these studies 4 beyond the order of perhaps eight to 20 percent, in 5 that range for either PAP or HPV plus PAP. 6 Now, I'd like to focus on the main 7 8 9 10

endpoint that Digene has presented, which is the CIN2+ endpoint, including this neoplastic category that is slightly lower, CIN2, combined with CIN2-3. The value of these data are that there are greater numbers of women with CIN2+, the combined prevalence of all of these conditions now being on the order of half percent to up as high as six percent.

As I mentioned before, the Portland data are missing from here because they only had a CIN3+ endpoint, and in keeping with our conclusions from the CIN3 endpoint, the sensitivity of the HPV combination with PAP was always higher than the sensitivity of PAP alone, substantially higher in most studies, and the specificity decrease was quite small.

I would like to show two slides.

Next slide.

This shows the assessment of the sensitivity improvement of PAP and the combination of

NEAL R. GROSS

11

12

13

14

15

16

17

18

19

20

21

22

23

24

35 plus HPV against the 24 percent relative sensitivity improvement. Seven of the eight studies met those criteria. The Johns Hopkins study actually had a mean value of 100 percent, but because of its small size, the lower bound did not cross the 25 percent threshold. the specificity decrease Looking at relative to PAP, seven of the eight studies met or exceeded by quite a substantial amount the criteria.

The South African study did not meet the criteria, this particular case with the 95 percent being below ten percent.

Next slide.

So some of the potential limitations of the studies are Portland used the CVL, which is not a currently approved device for HPV. Some other studies used either plastic spatula and Cytobrush or Cytobrush alone.

I've already alluded to the fact that we believe that cervicovaginal lavage is sufficient for detection, and although it biases against detection of high grade disease, it still yielded important adjunct of sensitivity.

The Cytobrush spatula -- sorry to jump ahead -- the Cytobrush spatula combination is approved

NEAL R. GROSS

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

for the PAP. In our preliminary studies, we demonstrate -- we have demonstrated equivalence for HPV DNA detection, and this data has not yet been submitted to the agency, but it's in preparation to show.

And this particular study looks at the brush spatula versus CVL. This table is actually from the study of Hall, et al. If you'll remember back a few slides, it demonstrates clearly that for detection of high grade disease, HPV positivity by brush was improved relative to CVL and for low grade disease brush appear to be somewhat better, whereas for detection of HPV in PAP negative women there did not appear to be that much of a difference.

So we believe that these data demonstrate that the brush is an improved device relative to CVL.

In the conclusions for all of these presentations then, I'd like to emphasize a number of important points. These eight studies represent multiple independent sites and multiple independent studies done at different institutions by different investigators comprising 44,000 women, over 44,000 women with 25 percent coming from the U.S.

There is a broad ethnic representation, and these ethnic groups are currently resident in the

U.S.

A broad range of prevalence. Our data, I believe, show that irrespective of the range of prevalence observed, the performance of the test certainly did not change. Sensitivity was not affected or would not expect to be affected based upon statistical considerations.

Most of these were designed to maximize the sensitivity of the PAP smear. By that I mean that expert panels or expert cytopathologists spend considerable time insuring that the PAP smear was performed to the highest level.

This did not happen in all studies, but it did happen in most, and because the PAP is a test that is subject to expert review, it is our position that the performance of PAP smear alone in these studies is, for the most part, considerably better than would be found in a routine screening setting.

That conclusion is not the same for a test such as HPV, which uses an objective endpoint that is generated by a machine and a computer analytical algorithm.

Seven of the eight -- despite the variability of certain protocol parameters, HPV was consistent across the studies, and the major

NEAL R. GROSS

conclusions were concordant. Seven of the eight 1 studies were statistically significant. 2 3 And finally, in conclusion, in all studies HPV is an adjunct of the PAP, is a more sensitive 4 indicator for cervical disease than PAP alone, with 5 only a minor reduction in specificity of the combined 6 7 tests. Thank you very much for your attention. 8 MR. CANNER: Good morning. 9 My name is 10 Joseph Canner, biostatistician and regulatory consultant at Hogan & Hartson in Washington, D.C. 11 I have no financial interest in Digene. 12 being paid by Digene for my time and 13 I'm transportation costs. 14 was primarily responsible for 15 16 statistical analysis of the data from the eight 17 studies that Dr. Lorincz described, and I am joined 18 here, as was mentioned earlier, by Dr. Richard Chiaccierini from C.O. McIntosh and Dr. David 19 Schoenfeld in the Harvard School of Public Health 20 21 behind me. 22 During the time period that Digene was 23 identifying and obtaining data sets from the various 24 investigators, we were also preparing a prospective statistical analysis plan. This plan was developed 25

1 prior to any data analysis and was discussed with FDA 2 on several occasions. Now, before we get into the specifics of 3 4 the analysis plan, there are two important points to 5 note, some of which I mentioned earlier. б Since each study conducted was 7 independently under a different protocol, the decision 8 was made to analyze these studies separately. Six of these studies had sufficient sample size for the 9 outcomes of interest, and so we felt comfortable with 10 11 this approach The two smallest studies were included for 12 13 confirmative purposes, China because of a complete 14 biopsy verification and Baltimore because it is a U.S. 15 population conducted by a reputable institution, namely, Johns Hopkins. 16 17 Second, the success criteria for each 18 study were developed based on two assumptions: Number one, that the outcome of interest 19 20 for cervical disease were CIN2 or higher; 21 And, secondly, that the success criteria 22 be applied to the estimates of sensitivity and 23 specificity uncorrected for verification bias. 24 The first assumption is important because the December 2000 panel indicated its preference for 25

1 CIN3 or above, which FDA agreed with. Accordingly, . Digene has included analyses based both on CIN2 and 2 3 above and CIN3 and above. 4 However, the sample size of positive cases 5 drops considerably for CIN3 and above, resulting in wider confidence intervals. 6 7 The second assumption about verification 8 bias is important because different approaches to verification bias can result in drastically different 9 conclusion, as I'll discuss later. 10 11 Several statistical analyses related to sensitivity were outlines in the statistical analysis 12 13 plan. The McNemar test was mentioned. It's a 14 standard test for data in which each patient is tested 15 with two different diagnostic methods. 16 However, this test is primarily of use in 17 comparing PAP alone with HPV alone, which is not the 18 focus of today's presentation. 19 Several measures of clinical significance 20 are defined in the statistical analysis plan. The one 21 we are focusing on today is a relative increase in 22 sensitivity of the combined test over PAP alone. 23 This is also referred to by the FDA statistician as a decrease in false negative rate, or 24 25 FNR, and is calculated as the absolute difference in

sensitivity, which is the combined test sensitivity minus the PAP sensitivity, divided by one minus the PAP sensitivity. This can also be thought of as the sensitivity of HPV when the PAP is negative.

This measure was preferred over absolute difference in sensitivity due to the wide variation in PAP sensitivities in these studies, and since the interpretation of absolute sensitivity depends on the PAP sensitivity.

For example, a five percent absolute difference is interpreted much differently if the PAP sensitivity is 90 percent than when the sensitivity is 60 percent.

In contrast, the relative increase in sensitivity provides a more intuitive assessment of improvement that is less dependent on PAP sensitivity. And I give a couple of examples here, that an increase form 90 to 95 percent yields a relative improvement of 50 percent, as does an increase from 60 to 80 percent.

The success criteria for this endpoint was set at 25 percent, and although it was not explicitly mentioned in the protocol how this success criteria would be evaluated, it is widely assumed that the most appropriate method is to calculate a lower 95 percent

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

confidence bound.

б

1.0

The FDA reviewer used Booscott (phonetic) methods to calculate this confidence bound. We calculated the bound using well accepted exact binomial methods which give very similar results.

For specificity, the method is simply to compute the absolute difference between PAP and the combined test and calculate the lower 95 percent confidence bound.

The success criteria was set at a difference of no more than ten percent, and the statistical analysis quite clearly indicates that this criteria was to be evaluated using the confidence bound.

You've seen these graphs before, but just to remind you in case it wasn't obvious before how this was defined, sensitivity results for CIN2 and above show that the primary outcome was met for six out of the seven studies. Portland is not included in this graph because only CIN3 and above was evaluated in that study.

In the remaining study that did not exceed the 25 percent bound, the adjunctive sensitivity was 100 percent, and a relative increase in sensitivity is also 100 percent, and the lower confidence bound

nearly met the 25 percent criteria.

2.4

Sensitivity results for CIN3, despite the reduced power mentioned earlier shows similar results. The success criteria was met in six out of the eight studies. In the remaining two studies, the adjunctive sensitivity was 100 percent, and the relative increase in sensitivity was also 100 percent, indicating that all cases of cervical disease missed by PAP were identified by HPV.

Thus, the test reached the maximum possible performance level, but because of the small sample size, the confidence bounds extend below 25 percent.

It's also worth reemphasizing the striking consistency between these results. Although we have chosen not to perform a combined analysis at this time, there is no statistical reason why this could not be done, and it is clear from this picture what the overall increase in sensitivity would be, and clearly the confidence bound would be significantly higher than 25 percent.

Specificity results, again, for CIN2 and CIN3 are very similar and show that seven out of eight studies met the success criteria and that South Africa exceeded the bound by a small amount.

1

2

3

4

5

7

8

9

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

We've heard a lot today about verification bias, also known as ascertainment bias or referral bias. So what is verification bias?

In most studies of cervical disease only a select group of patients are referred for colposcopy, that is, those that have some indication of disease, whether it be PAP positivity, HPV positivity, visual inspection, and so on.

this results in a large group of patients who are negative on all of the diagnostic criteria and for whom there is no colposcopic or histologic confirmation of their negative status. And I've given an example, theoretical example here. You can see the cells D and H which represent those situations where the PAP is negative and the HPV is negative. Those cells do not have confirmation of disease, and so there's uncertainty about whether these double negative women are truly negative, that is, should they be in the H cell or whether some may be positive and belong in the D cell.

cervical disease, this bias is generally considered small, to be but any misclassification of patients as negative when they're, in fact, really positive, that is, putting them in H when they really belong in D, results in an over estimate of sensitivity and an under estimate of specificity.

Many different valid approaches can be taken to deal with verification bias. First of all, in some studies there are no patients available for verification bias, although none in this series of eight studies. In other words, such studies, there may be no double negative patients referred to colposcopy or biopsy.

There are several statistical methods that can be used in this situation, but this is not an ideal situation, and in particular, those methods may not be appropriate in the evaluation of a combined test.

The second approach is to do no adjustment, and this is a common approach primarily because it does not require additional assumptions and computations, and for certain outcome measures, such as, for example, the ratio of sensitivities or the number of cases of disease identified by HPV, verification bias, in fact, has no impact and can be ignored.

This is because verification bias refers to cases that were missed by both PAP and HPV, and so adjustment for verification bias simply reduces the

NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

sensitivities of both in parallel, leaving their rankings unchanged.

If you think back to the bar graphs that Dr. Lorincz showed, even if you shrink both of the bars by the same factor, the substantial differences between them still remain.

There are several possible methods for adjustment, but this can only be done if there are some double negative patients that were referred to colposcopy, and the proportion of patients who turn out to be positive can then be used to extrapolate to the entire population of double negative patients and determine how many should be reassigned as positive.

There are generally two ways in which this can be done. First, a random sample, where a small proportion of double negative women chosen at random are asked to return for colposcopy, while a truly random sample provides the most statistically valid method of adjustment, there are typically compliance problems with the random sample, which can bias the adjustment.

In addition, there is still considerable uncertainty about the appropriate adjustment factor since there is variability associated with the estimate. In other words, even if no disease is found

NEAL R. GROSS

in that sample, can we really be sure that the rate is zero?

A second alternative is using directed colposcopy. In many studies patients are referred to colposcopy for reasons other than PAP and HPV. This sample can also be used to adjust for verification bias. However, this is clearly less useful than the random sample since these patients are at higher risk of disease than the double negative population as a whole.

And finally, an alternative is to send all women to colposcopy and biopsy. This is not considered to be an ethical alternative in most Western countries, and patients are unlikely to agree to participate in such a study in any case.

So, in summary, there are a variety of methods for dealing with verification bias. None of them is entirely ideal, and it is our view that this issue must be approached with caution.

This slide summarizes the referral criteria for each of the studies in which a subset of negative patients were referred to colposcopy. In Germany, the U.K., and Costa Rica, a random sample of double negative patients were referred for colposcopy, and in Mexico, South Africa, and Johns Hopkins, a

WASHINGTON, D.C. 20005-3701

proportion of the women were referred for colposcopy based on other clinical indications, such as self-sample HPV or visual inspection.

In China, all patients received colposcopy and multiple biopsies, and in Portland, not listed here, verification bias is not really an issue because the longitudinal follow-up is a substitute for verification.

Now surprisingly, the verification bias is somewhat different between the first four, in which all or a random sample of women were selected, and the last three, in which it was directed. In particular, the CIN3 column, there was no verification bias in any of those first four, but there was some in the last three where there were directed colposcopies.

That illustrates the difficulty in adjusting for verification bias when double negative women are not randomly referred to colposcopy. Clearly, while it may be inappropriate to assume zero bias in the random groups, adjustment based on the prevalence of disease in the directed groups result in significant over correction for verification bias.

This just summarizes what we have already talked about, that in China all of the biopsies performed on double negative patients were negative

NEAL R. GROSS

for CIN2 and above. Similarly, in Germany, U.K. and 1 Costa Rica, those patients randomly referred for 2 colposcopy were all negative. 3 Based on this sample of over 1,500 women, 4 we have reasonable confidence that verification bias 5 6 is minimal. However, as seen in the previous slide, we know that the bias is not zero. 7 So what approaches were taken in this 8 application? The primary analysis in the PMA is based 9 on uncorrected results. Because the focus of our 10 presentation is on the relative differences between 11 12 PAP and HPV, we believe this to be an appropriate 13 approach. However, in studies where there is 14 15 verification bias, the absolute sensitivity of PAP in 16 the combined tests are, in fact, overestimated. 17 Now, we've only had about two weeks to digest the extensive FDA statistical review, and less 18 than 24 hours to review the statistical presentation, 19 which is slightly different from the original review, 20 but it appears that the FDA statistical reviewer took 21 22 two principal approaches. First, in studies with random colposcopy, 23 a Baysian estimate was used in which the verification 24 25 bias from each study is used to adjust the outcomes

for that study.

1.3

It is our view that this is an overly conservative analysis since the verification bias adjustments for each study do not take advantage from all of the information from all of the other studies, namely, the 1,500 plus women who were confirmed negative from all of the studies.

And this information could be used to provide a more accurate estimate of verification bias.

Second, in studies with directed colposcopy, the disease prevalence in the verified group was used for adjustment under the assumption that the complete double negative population is accurately represented by the directed colposcopy population.

Again, it is our collective view that this, too, is an overly conservative assumption. Not surprisingly the adjustments based on both of the methods used by the FDA result in large reductions in sensitivity for both PAP and the combined test, which also impacts the calculation of the relative improvements in sensitivity.

However, even by this very conservative criteria, Germany and Mexico were shown to be successful studies. The FDA review also indicates

NEAL R. GROSS

that the Portland study was successful, and significantly the Portland study is the largest of the eight studies, the principal source of U.S. data, and the longitudinal study supporting the proposed diagnostic algorithm.

In the remaining five studies, the FDA analysis showed trends towards significant relative increases in sensitivity. Based on our consultations with Dr. Schoenfeld, we believe that there are more appropriate Baysian methods to adjust for verification bias that take advantage of data from all of the studies and also make more appropriate use of the directed colposcopy results.

Because of the short time frame here we have only recently completed as a preliminary analyses and are precluded from providing that information to the panel. These preliminary analyses show that based on appropriate adjustments, the results continue to meet the primary endpoint success criteria.

So to recap the key results, specificity results for both CIN2 and above and CIN3 and above show that seven out of eight studies meet the success criteria, and the eighth study exceeded the bound by only a small amount.

The prespecified primary outcome and

NEAL R. GROSS

success criteria was that the relative increase in 1 sensitivity for detection of CIN2 and above would 2 exceed 25 percent. This outcome was met for six out 3 of seven studies. 4 In the remaining study, the Baltimore 5 study, which was the smallest study, included because 6 7 its value as U.S. data from a well institution; in that study, the combined 8 identified all confirmed cases of cervical disease. 9 Moreover, even when the primary outcome 10 was changed to include only CIN3 and above, as per the 11 recommendation of the Panel and FDA, the success 12 criteria was met in six out of eight studies. 13 In the remaining two studies, again, 14 Baltimore and then China, the combined test identified 15 16 all confirmed cases of cervical disease, and in fact, in China, where every single patient was biopsied, HPV 17 identified every case of cervical disease. 18 Finally, we believe that the use of 19 appropriate methods for verification bias adjustment 20 confirms that the combined test provides significant 21 benefit compared to PAP alone. 22 23 In summary, while PAP sensitivity is highly variable in these studies, the combined test 24 provides uniformly high sensitivity. Thus, from a

statistical standpoint, in the studies where the PAP 1 missed the most cases is with the studies with the 2 3 best results statistically for the combined test. performed Note, however, that HPV 4 extremely well in all studies. 5 So in our view, the data presented today 6 7 constitute valid scientific evidence providing reasonable assurance of the safety and effectiveness 8 of the Digene hybrid capture II (phonetic) HPV test as 9 an adjunct to PAP smear in the evaluation of cervical 10 disease. 11 12 Thank you. 13 DR. KILLACKEY: Good morning. Let me bring you back to the clinic, to the patient. 14 15 My name is Maureen Killackey. 16 have any financial investments or interests in Digene. speaker or 17 I've never been a investigator consultant for them. 18 What I am, however, is a GYN oncologist, 19 and I have 20 years of experience, 18 in New York 20 21 City, and now for the past two years as Director of 22 our regional cancer program in Cooperstown, New York, a very rural experience. But that experience also 23 24 brings with it treating too many women, frankly, too 25 many women with cervical cancer.

I guess I do have a vested interest today,

however, in appearing here, and that is that I am a

provider. I am a clinician, and most important I also

consume of these services, and with that in mind, I,

too, bring in some clinical perspectives.

From the experience of a PAP smear screen for the past 60 years, we've been able to identify and describe women who we would describe as being high risk to develop cervical neoplasia. However, this kind of diagnosis or description probably brings in most American women based on those criteria of having sex at an early age, multiple sexual partners, or being exposed to your male partner with multiple partners.

Therefore, we clearly need to better refine the definition of high risk woman. We need to refine it in order so that we may focus our screening resources.

Presently PAP smear screening in the United States is less than perfect. Dr. Kinney has described that there are variations in guidelines. There's no concordance among subspecialty groups about when to start screening, when to stop screening, or the intervals.

PAP smear providers, there are a multitude

NEAL R. GROSS

of specialists, nurse practitioners, family practitioners, as well as OB-GYNs obtaining the 50 million PAP smears that are sent in the United States annual. Not all providers have the time or the expertise to understand the nuance of the subtleties of the PAP smear report.

And finally, there clearly are limitations to conventional dry slide cytology. The findings from the AHCPR data that conventional PAP has a 51 percent sensitivity are sobering. Therefore, we really need to make a good test, a good cancer screening test, even better. We need to focus our screening efforts and provide an acceptable testing scheme for the patients and providers.

With this proposed combined testing proposal, women over 30 who are HPV positive and PAP smear negative will now be identified as the high risk group. There clearly is potential that without adequate education of providers and patients that there may be inappropriate colposcopy referrals, over treatment, unnecessary surgery.

This must be avoided by a concerted educational effort specifically to educate people about the natural history of HPV infection. Again, very specifically, the significance of a positive HPV

WASHINGTON, D.C. 20005-3701

high risk result in a woman over the age of 30; that is not a transient infection. That is a condition that connotes or confers a significant risk to develop cervical neoplasia. With this in mind, we can better define the high risk woman and, again, focus on this very small group of women that will need more diligent screening. How about for the patient? And that's what we're here for, after all. Clearly, as anyone who has participated in January in the Cervical Health Awareness Month, and we certainly did in upstate New York, going to ten counties, and we had many programs for this; there clearly is a major need to educate the public.

The public is the patient, but the public is also the parents, the kids in the high schools; to educate them about the fact that cervical cancer is a sexually transmitted disease. So education is very important.

With education, knowledge will result, and knowledge is clearly power. Women then will be able to control their risk factors.

We can also now with this proposal being adapted, we can now reassure patients that -- and it's

NEAL R. GROSS

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

clear to the public that the PAP smear is less than a perfect test -- we can now start to reassure the public that a combination of HPV testing along with PAP smear screening will increase the sensitivity of this test. What that means is that we as providers or we as consumers, when we get our PAP smear and invest our time, emotional energy and the cost of the visit, we can get and are assured that we will have the most accurate screen.

How will these results relate to the patient? The HPV negative woman and PAP smear negative woman, and this will be the majority of women; greater than 90 percent of American women will be in this category.

We can clearly reduce their anxiety and reinforce their lowest behavior, that is, put them into this good category.

For the high risk patient or the HPV positive, PAP smear negative patient, clearly we as clinicians have a major input to this, and we must put it into perspective. Yes, it is a sexually transmitted disease, but there are millions of other women who are affected with sexually transmitted diseases, such as chlamydia, trichomonas, and Herpes. There is no need to stigmatize HPV infection.

NEAL R. GROSS

Rather, the emphasis should be on modification of behavior, eliminating other risk factors. This would be a tremendous effort to have smoking cessation programs, especially in the high school. We clearly can also use this as an emphasis to stress the need for compliance. What the doctor, what the provider tells you to do for follow-up in PAP smears, if we say a year, we mean 12 months. We don't mean 17.

Finally and in conclusion, adoption of this proposal will clearly have a benefit to patients and to providers. We as clinicians can now base our decisions on more objective measurements rather than subjective criteria or variations in the cytology lab of the HMO choice. We will now be able to identify those women who need more frequent screening. We can reassure the vast majority of HPV negative women. We can reinforce their low risk behavior, and confidently perhaps even say that you can be screened every three years safely and confidently.

Thank you very much for your time.

DR. COX: I'm Tom Cox. I'm coming to you as a clinician and as an individual who has been intensely interested in studying clinical utility of HPV testing, which I've been doing for about the last

WASHINGTON, D.C. 20005-3701

1 14 years. 2 also participated in multiple I've 3 quideline committees in drawing up quidelines for PAP smear management. 4 I have no financial interest in Digene. 5 I have occasionally been supported in educational 6 7 endeavors just as Dr. Kinney has. I think we all understand the central fact 8 of cervical cancer causation, that for most women who 9 harbor detectable levels. One of two things will 10 11 happen. Either they will clear HPV, and most of them will clear HPV, or they will develop CIN. 12 I'll be presenting an algorithm here for 13 14 management of individuals tested by both HPV and cytology, which I believe will be maximizing the 15 16 detection of the latter and minimizing those of the 17 former, and that is because this algorithm will take into account the following clinical parameters for HPV 18 19 testing that are really well documented in the 20 literature. 21 That only persistent, high risk HPV infection leads to CIN2+; 22 That HPV detection in women greater than 23 age 30 is more likely to represent persistent 24

infection;

And that the positive predictive value of . HPV DNA for the detection of CIN rises with age, whereas that cytology decreases.

What we know is that in the end it is a combination of success of the virus in invading the immune system and its ability to exert influence over normal post gene expression that determines the emergence and persistence of CIN3. Therefore, persistent HPV is a necessary prerequisite for HSIL and for subsequent risk for invasive cancer.

There are several issues that came out in the eight studies that were evaluated here that are of great clinical relevance. One is it was very obvious looking at the charts that Dr. Lorincz put up that the subjectivity and variability in the reading of cytology is quite great, and it is demonstrated by the wide range of PAP sensitivity reported across the eight studies, that range being 34 to 97.6 percent.

Additionally, in contrast, all studies demonstrated very high sensitivity for the HPV test and demonstrated clinically meaningful improvement in sensitivity with the subjunctive HPV testing.

Substantial improvement was also realized in several studies in this data set that had PAP sensitivities compared with that in the U.S.

NEAL R. GROSS

Additionally, all eight studies
demonstrate clinically acceptable reduction in
specificity with adjunctive HPV testing.

Now, this has been mentioned before, but I think it needs to be discussed further. There's only one organization in the United States that recommends annual PAP screen no matter what risk and factors, that is the College of American All the other organizations that you Pathologists. see here have recommended that after two to three normal annual PAPs, that the interval for screening increased, and that interval increase documented below to be from one to three years or two years or for some at least every three years, and for Canadian National Workshop report, a three year interval is recommended.

All of the above are recommended at the discretion of the clinician and are said to be based on risk factors. We've seen these risk factors before, that high risk women should be screened more frequently than low risk women, and the definition of high risk was based, as Dr. Kinney said, on historical factors that do not have a great deal of accuracy.

They're also on issues that we often cannot discern whatsoever. Early onset of

NEAL R. GROSS

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

intercourse, less than 18, history of multiple sex partners, those two issues alone put most women or the majority of women in the category of high risk for the rest of their lives.

Low socioeconomic status, immunodeficiencies, smokers, and previous dysplasia without five annual within normal PAPs, tolerant dysplasia (phonetic) are also mentioned.

But the one that most trips all of us up as clinicians in determining risk is a woman who has a partner with multiple sex partners, but we never the sex history of an individual's partners. As a result of that, we have not been able to really categorize women adequately as low risk and put them into the screening guidelines that have been recommended for women that are not at high risk.

I would like to say that with HPV testing with cytology, we now have the first objective risk stratification for which women really are at higher risk, but we know now that higher risk women are those that are HPV positive, and those that are HPV negative, PAP negative, truly are at low risk for disease.

So with this in mind, we propose the following diagnostic algorithm: that HPV testing and

PAP smear be used only for women 30 and over, and that those that are cytology negative, but HPV positive are at a higher risk and should have HPV and PAP follow-up within 12 months, whereas those that are HPV negative and PAP negative are definitively at lower risk and may be screened according to routine screening practice recommended already by all of these organizations for low risk women.

The management of abnormal PAP smears with HPV testing results has really not changed from present quidelines for management of abnormal PAPs.

There are several safety considerations that have been raised. We are not recommending HPV positive, PAP negative women to referred to immediate colposcopy unless there are clinical factors that make that person of concern. A good example would be an abnormal appearing cervix, for instance.

The consequence of a, quote, unquote, false positive is not a necessary and expensive colposcopy and biopsy, but more diligent surveillance within recommended screening time frames. Remember that a positive HPV test places a risk stratification on these individuals that allows us to know that they need to be followed more carefully. I would not call that, therefore, a false positive test.

Safety concerns should be minimized with . proper labeling on how this test should be used, and 2 with physician education, and those of us involved in 3 physician education will be very actively involved in 4 getting these points across. 5 Thank you. 6 MR. KAHN: Thank you very much. 7 My name is Jonathan Kahn. I'm a partner 8 with the law firm of Hogan & Hartson, and we are 9 regulatory counsel to Digene. 10 11 12

We have probably about 15, 17 minutes more You'll be happy to hear I only intend to take two and a half minutes. So we will end the Digene presentation a little bit early.

First, let me say we've been trying to work with Digene and the FDA for almost two years now to figure out how best to present this to the agency and to the panel, and there has been, as you probably can tell from the presentations today, an incredible amount of work that has gone into trying to present this in a reasonable and rational way that will both serve the needs of the public health and provide the data that you and FDA need to make an educated judgment.

I think that it's best to say that we

NEAL R. GROSS

1

13

14

15

16

17

18

19

20

21

22

23

24

started out not at the book of Genesis. I think we're fortunate in that we already have an approved device that has I think it's safe to say been generally recognized by FDA and the scientific community that the test is accepted as a valuable tool to follow up and screen women with ASCUS PAP smear results to determine the need for colposcopy, as well as in the management of women who have LSIL and HISIL (phonetic) cytology results by assisting with risk assessment to determine the absence of high grade disease.

Therefore, we are today really doing no more than seeking the panel's consideration and FDA's approval of an expanded screening plan for the use of HPV adjunctively with PAP. And I think we want to make it clear that this is not a substitute for PAP under the labeling presented by the company. Digene strongly believes that it has demonstrated today that adjunctive HPV testing provides a clinically important increase in sensitivity with an acceptable decrease in specificity.

This demonstration was based upon an analysis of existing study data rather than a prospectively designed 45,000 patient study to try to prove this to the panel, to FDA. We believe that this was a common sensical approach. One could imagine

what would go into prospectively designing a single protocol, multi-center, 45,000 patient study.

It has -- since the passage of the medical devices amendments of '76, I don't remember an IB -- I've been doing this 27 years, but I don't remember an IBD that had that kind of data prospectively designed. So the company decided let's look at what's a scientifically valid way to go utilizing the line data from existing studies.

And the company, I believe, thinks that the benefits were clearly demonstrated in the U.S. population by the Portland study, and that the foreign studies provided a complementary support for the very strong U.S. data.

Was the reliance on these multiple studies sometimes with differing methodologies a perfect model? I think the answer is no, but remarkably, even with the differences in the studies, the results consistently showed a relatively improvement of sensitivity essentially independent of population differences and disease prevalences, and therefore, we believe that the approach of using multiple studies, while not what you see every day before this panel, is a very appropriate scientifically valid way to proceed.

NEAL R. GROSS

The eight diverse clinical studies provided valid scientific evidence supporting safety and efficacy for this adjunctive claim under the labeling that you have already in your packages. supporting data we believe are certainly strong enough so that a clinician, based upon his or her review of the study data, can make an educated decision to recommend or not recommend adjunctive HPV screening in the identified population of women. We believe that the recommended diagnostic

algorithm just discussed by Dr. Cox is consistent with current screening quidelines. We're not asking for any kind of revolutionary change in All we're saying here is that this is interval. valuable information which we believe the clinician should have available to them through the Digene label so that the clinician can make an educated judgment as to how best to treat the women.

In sum, we believe the data support the expanded labeling claim and are more than sufficient to support the panel recommendation of approval today.

Thank you very much.

CHAIRMAN WILSON: Thank you.

Before we open the discussion up questions, I'd like to introduce Dr. Mel Weinstein

NEAL R. GROSS

1

2

3

4

5

б

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

from Robert Wood Johnson in New Jersey. Mel was kind enough to travel down early this morning, but his travel arrangements got him in a few minutes late, but welcome.

So at this point I'd like to open the discussion up for questions for members of the panel to ask questions of Digene. I'm not sure that I'm the best one to do this particular discussion. Dr. Kinney, who looked at this in the Kaiser system could approach this better, but I think that under the quidelines that have been given to us in terms of allowing us to increase the screening interval for considered low risk, that the women who are sensitivity of the PAP smear as such, which is in the range of 50 percent for all CIN and probably in the range of 75 to 80 percent maximum for high grade CIN has not given us the reassurance that we needed to be able to screen comfortably women at longer intervals.

I'm concerned that with that kind of false negative potential that if we were screening women every three years we would not be able to have the reassurance that perhaps missing 25 or more percent of individuals at each screening might over a period of six to nine years for some individuals result in undetected, progressively to become basic cervical

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

cancer.

Do you have anything to add to that, Walter?

DR. KINNEY: I wasn't involved in the discussions about what the precise numbers should be. However, it's been clear to us from our experience with implement the guideline that involved extension from annual screening of this to longer intervals that this was nothing something that either the clinicians or the patients were comfortable with, and the more we examined that based on our own data, the more we felt that their concerns were meritorious.

In addition, looking at the number of cancers that we felt represented the false negative consequences, the false negative rate for PAP, any improvement in sensitivity would be most welcome both in terms of reducing our cancer rates and in terms of reassuring patients and the providers that we would provide an optimum service to them.

DR. COX: Just one more statement. I think one of the things that's so obvious in looking at this data is that in all of these studies, and you've been involved in HPV testing as well. So I know you understand this, that there is an objective reliability in this test. It has a very high

sensitivity across the board. It doesn't vary from one lab to another on any great basis in contrast to psychology. So this very, very high sensitivity gives us a degree of reassurance that no matter what the actual absolute separation agreement happens and the

HPV tests from one lab to the other, in some labs it's going to be a huge difference. In some it's going to be less, but it's that consistent non-variability test that gives us the reliability that we need to be able to feel more comfortable.

It's screening within these guidelines that actually promulgated around are organizations.

CHAIRMAN WILSON: Dr. Noller.

DR. NOLLER: It's reasonably well known that even the high grades and CIN can spontaneously Perhaps 20 percent or so of CIN2 and a smaller number, maybe ten percent of CIN3 lesions can disappear without any treatment whatsoever.

Do you have any information to show that the additional CIN lesions that you identify with the addition of the hybrid capture II to routine screening finds lesions that persist or progress rather than just transient infections that would spontaneously

NEAL R. GROSS

٦

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1 disappear? 2 More simply, are you just identifying lesions that are going to go away and are meaningless 3 clinically or are you identifying true disease? 4 DR. COX: I don't think that any of the 5 world literature helps us on that a great deal, and 6 therefore, anything we do to improve detection is 7 always with the understanding that we're going to pick 8 9 high grade lesions that might have up some disappeared, but that's true with PAP smear screening 10 11 as well. We're going to pick up lesions that might 12 13 disappear because we cannot predict at this point in 14 time which lesions will progress or which lesions will 15 not progress. We really have to pick up all of them, 16 I believe, to treat them. There may be at some point in history 17 18 markers which help us better determine which lesions 19 will be progressive, but those are not available to 20 help any of us at this point in time. 21 CHAIRMAN WILSON: Dr. Berry. 22 DR. BERRY: A question for Dr. Cox or Dr. 23 Killackey. 24 said You that these false are not 25 positives when the PAP smear test is negative and the

HPV is positive. I understand your point, but what does the woman -- I mean, isn't the woman adversely affected by that? This clearly is where DR. KILLACKEY: education -- and it is going to be education, providers and patients -- is going to have to be very clear. The presence of HPV positivity in the setting 7 of a negative PAP smear means that at some point she was infected by a high risk virus, and it was as 9 simple as that, and that's what we explain to the 10 patient. 11 I think we have to explain to the patient 12 that colposcopy biopsies are not necessary at that 13 time; that the persistence of this infection is what 14 really counts, and that's what confers her risk. It's 15 something, again, that it will take some 16 explaining to the patient, but women are smart. 17 They'll get it. 18 DR. COX: Yeah, I'd like to add a little 19 bit to that as well. Over the last two or three 20 years, there's been a great increased interest in all 21 of the media regarding HPV. It's really been like a 22

It's been on MTV. It's been on most of

NEAL R. GROSS

still STD before this. People didn't know about it,

but it's really gotten out there.

1

2

3

4

5

6

8

23

24

25

time

the women's magazines over and over. It's been in the newspapers. Women are getting very educated on this, and that will continue to increase.

What I think is important for us to always emphasize, and I always do this when I interview regarding media events or articles, is that most of the literature would give us a great deal of information now and reassurance or not reassurance, depending on how you look at it, that getting HPV is almost a part or synonymous with sexual activity; that individuals who are sexually active have a very high risk of getting this once or more times in their lifetime, and for most individuals this is a transient event with no significant long-term consequences.

And as long as you educate women that that is the case, that it is not a great threat to get this, it does indicate that until they are followed and found to not have anything by virtue of having the virus disappear or disease detected and treated on follow-up if as necessary, that there is nothing for them to be greatly concerned about this, and I think that message can be gotten across with good education.

CHAIRMAN WILSON: Dr. Lorincz?

DR. LORINCZ: Excuse me, but I would like to make a couple of clarifications for the previous

б

questions, which I believe were not answered totally adequately. First, to the question from Dr. Koutsky. The 25 percent range we felt was a reasonable and logical number, but if you recall looking at the data most of those relative increases were much, much 6 greater than 25 percent, around the order of 50 or 70 7 or 100 percent, and so we felt that that was a logical 8 9 number to choose. 10 11 12 increase. 13 14

1

2

3

4

5

15

16

17

18

19

20

21

22

23

24

25

And perhaps we can debate it further, but I think that the clinicians agree that as a first principle if that's exceeded that's a justifiable

Number two, from Dr. Noller saying three detected by HPV, firstly, we're not recommending colposcopy on the basis of an HPV positive result. If you recall the algorithm, it says repeat the PAP smear within the year for those women who are HPV positive.

Therefore, if the women is HPV, is PAP abnormal, she gets the colposcopy on the basis of normal PAP considerations. There is little to no evidence that most CIN3 goes away in any event. It is either persistent or progressive.

And the last point is that there are numerous studies in the literature that demonstrate

NEAL R. GROSS

1 that CIN3+ detected by HPV is not different than CIN3+ 2 detected by PAP smear or any other method, and these 3 appear similar morphologically. Their progression and 4 regression rates are the same. 5 would counter that there's no 6 evidence that there is a difference in those. Ιn 7 fact, virtually all CIN3 is HPV positive. So I think 8 the one that have the tests are cumulatively a subset, 9 but eventually PAP detects them all as well over many 10 repeated years. That's all I wanted to say. 11 12 CHAIRMAN WILSON: Dr. Felix? 13 DR. KOUTSKY: If I could just -- how about 14 just your thinking behind a ten percent decrease in 15 specificity? 16 DR. LORINCZ: Well, both the 25 percent 17 increase, relative increase in sensitivity and ten 18 percent increase in specificity were numbers that we 19 had discussed at the FDA and had not been raised as 20 unreasonable numbers. 2.1 For the sake of argument, I would say that 22 most of the studies did not show anywhere close to a 23 ten percent decrease in specificity. The combined 24 loss in specificity for PAP and HPV for most of the 25 studies was on the order to two to three percent.

Again, we feel that that is a reasonable 1 2 . loss, and one needs to take a rational balance to this and recognize that we're using very strict criteria. 3 Women who are HPV positive, but who have no detectable 4 5 disease are, in fact, as mentioned by previous speakers not false positives because longitudinal data 6 7 demonstrate that persistent HPV positivity ends up turning into high grade disease if those women are 8 9 followed. 10 So I think that one has to take the 11 decrease in specificity in a reasonable context to 12 recognize that at a minimum those women who are HPV positive are at higher risk, and we are recommending, 13 14 therefore, that they should be followed rigorously by 15 at least annual PAP smear screening and should not be allowed to go to the longer screening intervals. 16 So we feel that that is a rational 17 approach to the decrease in specificity issue. Okay? 1.8 19 DR. FELIX: I'm Juan Felix. 20 Tom, both you and Walter mentioned at 21 least as one of your rationales that clinicians have 22 been uncomfortable prolonging the screening interval, 23 relying on a PAP smear that had a poor sensitivity for 24 detecting disease. You mentioned that the increase in

sensitivity with an added test, such as HPV, might

facilitate that.

And, in fact, Dr. Lorincz has mentioned that in HPV positive, PAP negative women you would follow at yearly intervals.

Now, there is nothing in the submission that I read that mentions prolonging screening intervals at all. Why is it important -- if it's important as a strategy, there's a little bit discrepancy between this mission, what is being asked for or proposed, and what you're arguing for, prolongation of screening intervals, isn't there?

DR. FLEISCHMANN: Yeah, I think if you look at that algorithm we presented, it doesn't say anything about prolonging screening at all. It says that it allows us to assume intervals that are suggested by these guideline committees for low risk women.

That would be at the discretion of the clinician to decide what interval that was, but all it does is allows us to do what has already been promulgated by all of these guideline committees for women that have been designated to be low risk, and I would be surprised if -- I mean, I would suspect that most here would understand that the literature really seems to give us a great deal of reassurance that a

1.	double negative is somebody who's at low risk at that
2	point in time.
3	DR. FELIX: Well, I realize that. You
4	know, your argument is good. I favor the argument.
5	It's just that there's nothing in the submission that
6	specifies the prolongation of screening as a target.
7	DR. FLEISCHMANN: If I could respond, we
8	are not recommending expanding screening intervals.
9	All we're saying is that for the HPV positive HPV
10	negative, PAP negative woman, the physician can do
11	that within his or her management of low risk women.
12	CHAIRMAN WILSON: Dr. Koutsky.
13	DR. KOUTSKY: To follow through the
14	algorithm, so a woman's PAP negative, HPV positive and
15	she comes back within 12 months, and let's say she's,
16	again, tested with PAP and HPV or do we continue on
17	and see what happens with these people? What are the
18	alternatives?
19	If she comes back within 12 months, what
20	are the different alternatives for her?
21	DR. COX: The algorithm actually said PAP
22	and HPV in 12 months, not just PAP.
23	Well, obviously
24	DR. KOUTSKY: Then if it's PAP, it's PAP
25	and HPV, and she's negative for PAP, positive for HPV.
1	

1	DR. COX: Positive for HPV. Well, I think
2	that the guidelines' recommendations will be drawn up
3	for those issues. I would say that from a personal
4	standpoint in a woman over the age of 30 who was
5	consistently positive over a year's time at two
6	different points in time, I would want to colposcope
7	that woman, but that's my own professional opinion,
8	and believe that it would be up to the individual
9	practitioner to decide at that point in time whether
10	this resulted in continued close follow-up or whether
11	it resulted in colposcopy.
12	DR. KOUTSKY: Okay. Then in the group
13	that is PAP and HPV negative at screening and let's
14	say their clinician does recommend screening every
15	three years. Is it no being that they would then
16	every three years be screened by both PAP and HPV?
17	DR. FLEISCHMANN: I would believe so, yes.
18	CHAIRMAN WILSON: Dr. Felix.
19	DR. FELIX: So in your management scheme,
20	Tom, or in the one that is being advocated, the new
21	category of PAP negative, HPV positive does not result
22	in colposcopy?
23	DR. COX: That's right.
24	DR. FELIX: And is that a change in
25	current management?

1	DR. COX: Well, right now current
2	management doesn't typically use HPV testing and PAP
3	in conjunction in routine screening. So this is a
4	DR. FELIX: But that would be a PAP
5	negative patient.
6	DR. COX: It's a PAP negative patient.
7	DR. FELIX: So she would go to following
8	annual screening?
9	DR. COX: She would go to a screen within
10	the next 12 months.
11	DR. FELIX: With or without HPV
12	positivity?
13	DR. COX: I'm sorry. I didn't understand
14	that.
15	DR. FELIX: In other words, for most women
16	who are screened in the United States, they're
17	screened on an annual basis.
18	DR. COX: That's right.
19	DR. FELIX: I beg your pardon?
20	DR. COX: That is true, but for the
21	reasons that I've already stated they're screened on
22	an annual basis because they have not been able to
23	restratify individuals correctly on the basis of
24	historical data.
25	DR. FELIX: Again, okay. It just means to

me that the proposed emphasis is that if the new test allows for prolongation of screening by the clinician because if you're going to screen yearly, it doesn't make any difference whether it's PAP positive or negative.

DR. LORINCZ: I'd like to clarify this point because I think it's very important. We are

DR. LORINCZ: I'd like to clarify this point because I think it's very important. We are saying that the HPV test provides additional information to base a risk stratification of women. It does not result in a change in any of the quidelines.

Currently within the guidelines already exist the option for risk stratification and longer or shorter intervals. These are based on subjective measures, such as number of sex partners, coincident STDs, whatever you may have.

What we're saying is that an HPV test is a more objective measure of the risk for that particular woman because it tells the clinician and the woman what is on the cervix that might be related to future risk of cervical cancer.

So, therefore, I think it's important to take it in the context of additional information which is subsequently used at the discretion of the clinician as they see best fit in their judgment

following the guidelines.

DR. KILLACKEY: Just to clarify, Dr. Felix, the CDC data, I think, shows that 70 percent of women have had a PAP smear from the past 12 to 18 months, that 70 percent of American women get PAP smears within 12 to 18 months, and for three year screenings about 85 percent of American women.

So by no means does the American woman get a PAP smear every year. Clearly she can't. There are 50 million PAP smears done in this country. There are more women than that who should be eligible for them.

So we aren't doing annual screening. I think part of our premise as clinicians and people out there, as Dr. Cox clearly indicated, is we don't start with the premise that most women who come into our offices are high risk just based on the fact that they're heterosexually active. Unfortunately the age of first intercourse in this country for young girls now, 15; for boys it's 14. The fact is early sex is predominant in this country. So early sex, multiple partners, or if you've been monogamous as a woman, who your husband or your partner brings to you.

So we all start with the premise that people are high risk. Therefore, we really want annual PAP smear screens. This proposal would allow

us to relax those standards and go with the guidelines 1 that ACOG and many other people say, that you're back 2 to getting low risk. If you are low risk based on HPV 3 negativity, you could then be screened every one to 4 three years at the discretion of your clinician. 5 CHAIRMAN WILSON: Okay. We have time for 6 7 one or two more questions. I think Dr. Nolte was next. 8 Yeah, I'd like to bring it 9 DR. NOLTE: back to the laboratory for a second, and talk a little 10 bit about the performance characteristics of the test. 11 I know this isn't a new device, but basically this is 12 test without a gray zone. It's positive or 13 negative, and I'm a little concerned about applying 14 15 this widely as a screening test without -- in order to keep the specificity appropriate. 16 17 there some way to deal information that you get 18 from, let's say, the 19 quantitation, the relative light units or the level of positivity? Because that can improve the performance 20 characteristics in terms of reducing false positives. 21 You're correct in the 22 DR. LORINCZ: 23 statement that there is no gray zone in this test. We chose a single cutoff of one picagram per mL, and any 24

result that gave a stronger signal than that was

We

positive. Any specimen that gave a result below that was negative. Some other tests do have gray zones. felt that it was unnecessary to establish a gray zone the test is highly reproducible because demonstrated in the FDA submissions and approvals for ASCUS triage and also in the current submissions. The false positives that you allude to, firstly, we want to be careful about that term because we do not believe that there is any substantial number of HPV false positives. The test itself is very, very reproducible in terms of demonstrating the presence of absence of the virus itself. What we are loosely

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

DR. NOLTE: No, I understand that. really focused at the level of the testing.

calling false positive here is the interpretation of

an HPV positive in a woman who does not appear to have

DR. LORINCZ: Correct, correct. Okay. So in terms of quantitation, we od not have any claims pending for that. We have not attempted to put quantitative claims into the assay, into the kit at the current point in time because we feel that the data are insufficient.

And additionally, there does not appear to

NEAL R. GROSS

disease.

be a strong correlation between the apparent levels of virus and the probability of specific categories of disease. So we felt that the best compromise was to establish a minimum cutoff level above which the probability of disease was maximized and below which it was minimized and that this should be as much as possible maximizing the sensitivity sine in developed countries emphasis on sensitivity seems to be the predominant criterion, and that was the rationale that we followed in developing our test and in setting cutoffs.

DR. NOLTE: But you do understand my concerns that now we're switching the application of the test from a population that's enriched for disease to a population that's essentially the disease is going to be --

DR. LORINCZ: That's correct, and I believe that the data we showed in the screening context demonstrated that the decrease in specificity being only a few percent was a rational, reasonable number to accept in exchange for the dramatic increase in sensitivity provided by the test.

So we, in fact, have given you the exact data that you would expect in terms of how much the specificity would decrease.

NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

б

1	DR. NOLTE: And just one other point.
2	There are several of the publications and references
3	in the back that you provided that allude to the
4	quantitative aspect of the test, and as you said,
5	there's not a strong correlation between the quantity
6	of HPV detected and disease state.
7	But is that data available for the
8	studies? The quantitative data, is that available for
9	the eight studies?
10	DR. LORINCZ: The quantitative data can be
11	available for all of those eight studies, in fact, and
12	there are other papers that are being submitted and
13	are in consideration in the scientific literature
14	based on viral load, but those are scientific
15	endeavors meant for the scientific community, and we
16	chose to not present them here at this time.
17	CHAIRMAN WILSON: And the last question,
18	Dr. Tuazon.
19	DR. TUAZON: I was addressing the same
20	issues about the quantitation and correlation of
21	disease occurrence.
22	CHAIRMAN WILSON: Okay. Thank you.
23	I'd like to thank Digene for their
24	presentation this morning and for helping keep us on
25	schedule

At this point I'd like to take a break. 1 2 Let's reconvene at 10:45. 3 Thank you. (Whereupon, the foregoing matter went off 4 5 the record at 10:30 a.m. and went back on 6 the record at 10:52 a.m.) 7 CHAIRMAN WILSON: At this point we'd like to continue the meeting. We're going to begin with a 8 9 presentation from one of our members of the Panel, Dr. 10 Elizabeth Unger, who's the Chief of the Human 11 Papillomavirus Section at the National Center for 12 Infectious Diseases in the Centers for Disease 13 Control. 14 Dr. Unger. 15 DR. UNGER: Thank you. 16 I'm going to just review a little bit 17 about HPV. This will be familiar probably to 18 everybody. I'm just going to try to hit the high 19 points in order to put everybody on the same page. But a little bit before I start about HPV. 20 21 I've like to remind us and ask the Panel to keep in 22 mind that not only are we talking about human 23 papillomaviruses, but about cervical cancer screening 24 and screening programs in cytology of the cervix has 25 been extremely effective, to the point where a

reduction in cervical cancer has been estimated to be 1 2 about 80 to 90 percent with current strategies. So we're left with a situation of trying 3 to approve what is a good situation, and the positive 4 predictive value is probably the best quide that we 5 have to evaluating the efficiency of 6 7 programs. attention is turned Our t.o human 8 9 papillomaviruses, and while we've been talking about 10 them like they're an entity, they really are viruses. There's more than 100 types, and at least 80 have been 11 fully sequenced. 12 The typing is confusing. 13 It's based 14 strictly on the nucleic acid sequence, and the numbering was based on the order that they were 15 16 discovered. So there's actually no relationship to 17 phylogeny. Because of the typing, if there's more 18 than a ten percent sequence variation it is considered 19 20 a new type, and you'll hear things called variance, 21 and that's types that have less than two percent difference in the sequence. 22 There are more than 30 different types 23 that are found in the anogenital (phonetic) tract. 24 25 They've been broken down traditionally into low risk

and high risk types, and the lowest types are those that are rarely found in cancers, and high risk types are those that are frequently found in the cancers or in those precursors that are associated with cancer.

What needs to be kept in mind, that the high risk is perhaps a little bit of a misnomer because the high risk types are really those that are most prevalent in the general population regardless of

Now, the variance which I mentioned, as the subtypes have been really been best characterized only for HPV 16, and the significance of these variances is still an area of significant investigation.

There are some really unique features of HPV, and one of the most important is that there's really no simple culture method and the antibody methods that are currently available lack sensitivity.

Therefore, it's a situation that's fairly unique. Diagnosing the infection requires detection of HPV genetic information.

So as a corollary to this, we have to really focus very carefully on the sample because it requires a cellular sample that has to involve the site of the infection, and because of this, another

NEAL R. GROSS

the disease status.

fact that only current infections are identified with this approach.

And we're left with the fact that we have to use infection with a kind of a quotation mark because what we're really doing is monitoring actually only DNA detection. The sample and the assay that's used really frame the view of the disease, and these considerations complicate definitions of what is a latent infection, occult infection, persistent infection, current infection.

Now, tissue biopsies are the best direct correlation between the pathology that's seen in the virus. These samples include the vasolayer of the epithelium where infection is believed to be initiated.

They are very limited in the area that's screened, and biopsies are really not suitable for any kind of screening studies.

Consequently, we have been relying on exfoliated cervical cytology samples. We know this is a noninvasive approach for population screen. The sampling is not directed at the lesion, and there's a whole variety of ways of coping with cellular material, including swabs, brushes, scrapes, washing.

We need to keep in mind that commonly the

NEAL R. GROSS

basal epithelium is not included, and in women cervical sample is certainly the most commonly used and most appropriate, and the appropriate sample for similar screening in males is not at all clear.

Now, estimates of HPV associated disease in the United States have been made. Approximately one percent of the population has had genital warts. They are colposcopic or subclinical changes anticipated to be found in another approximately four percent.

There is approximately another ten percent that would have DNA positivity with no lesions, and if you include antibody positivity, which includes those that have a history of infection, you get over to 60 percent.

And given that HPV antibody methods are not positive in all of those that have been infected, you can estimate that over 75 percent of the population in the United States has been exposed to HPV. And so that gets us back to the situation that HPV indeed is a very common and to be expected exposure with sexual activity.

Again, genital HPV is acquired around the time of sexual debut. The usual natural history is that infection is transient and is not associated with

NEAL R. GROSS

symptoms, and it is well recognized that persistent infection is more likely to be associated with potential for neoplastic progression.

There have been already reviewed for you very elegant and consistent epidemiologic associations of HPV with the cervical cancer precursor lesions. There are very plausible biologic mechanisms for HPV oncogenesis, and it just needs to be reemphasized that HPV oncogenesis is a really rare event with a long interval between infection and cancer, and infection alone is insufficient to cause the cancer, and additional factors are needed to be present in order for neoplasia to occur.

Now, there are many questions about HPV infection. One of them that will come up with increasing numbers of people being tested for HPV is is HPV eliminated. Will a person ever be cured of HPV?

HPV clearing is certainly monitored by DNA detection in cytology samples, and negative results indicate that the virus is shed below the limits of detection. But often the basal epithelium is not sampled, and HPV in some instances has been detected in histologically normal margins surrounding growth lesions.

1.0

We really don't know what the potential for HPV persistence is in the host.

There is evidence that duration of HPV infection is generally of relatively short time frame with those oncogenic types predominantly studied are the HPV 16 and 18, having a longer degree of persistence than the lowest types.

However, a persistent infection does not have a consensus on what the definition is, and in order to really identify a persistent infection, you would have to actually identify the same HPV type on more than one occasion. If you have a time interval between three to six months, which is what's most often used, longer intervals, you can't exclude the potential for reinfection, and consistent detection on each occasion could perhaps have a different meaning than intermittent detection, and this is really unknown.

Latent infection is kind of the formal definition of it, would be the presence of HPV DNA and the absence of a virion detection or virion production, and that's certainly not practical because we don't have any good ways of detecting the virions.

So practically, the practical definition is detection of HPV DNA in the absence of any

1.

б

identifiable lesion, and this is a situation of HPV DNA positive normal cytology, and this has been equated with occult infection.

Now, as I mentioned, the HPV testing is complicated by the nature of the virus and the fact that it's a family of virus. These multiple HPV types complicate any kind of assays.

The sensitivity and the pipe specificity varies with different assays, and inter-assay comparisons are difficult, if not impossible, and that is hybrid capture results are difficult to compare with any one other specific test.

And then just to review and reiterate what Digene has already told you, the HPV hybrid capture is the current FDA approved format. In 1999, it was transferred to the micro titer format. It is a liquid hybridization technique, and it uses chemiluminescent detection.

The signal is semi-quantitative, and this has been addressed indirectly by several questions at the end of Digene's presentation, but there is no control for the amount of input DNA. The RNA probes react with the DNA targets, and the RNA DNA hybrids are both captured and detected with monoclonal antibody to the RNA DNA hybrid.

NEAL R. GROSS

95 The test mix includes high risk versus low 1 risk probe nicks (phonetic). The results, therefore, 2 3 are not type specific. Studies to date have shown very good 4 comparisons particularly 5 interlaboratory when laboratories have been well trained in the actual 6 7 performance of the assay. 8

The hybrid capture assay is designed to work with exfoliated cervical sample, and there's a recommended collection kit that includes both the brush and the sample transport media, and calculating in the yield of cells that's involved, approximately five percent of the total specimen is assayed for each of the probe groups.

Now, by comparison, HPV PCR assays target a very small portion of the genome. The hybrid capture assays actually include probes to the majority of the HPV genome.

This allows testing of samples with poor It does have the potential that small quality DNA. changes in the virus, such as variance or integration of the virus may give false negative results. The amount of DNA, in other words, the portion of the sample that's actually assayed in PCR assay will vary, and it's usually less than five percent of the sample

WASHINGTON, D.C. 20005-3701

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

that's put into the hybrid capture reaction.

This will limit the number of cells actually sampled by a PCR test, and that's one of the reasons why standardization of PCR results is difficult to achieve.

PCR assays can be type specific, and these generally target the oncogenic region of the virus, but those that are most widely used in epidemiologic studies are consensus assays that target the L1 region.

This then also requires additional testing to determine the specific type.

Now, the question of viral load and quantitation, whether this could potentially improve the specificity of the HPV as sort of a molecular marker for neoplasia has some problems, and part of this is because the viral load is difficult to estimate because of the uneven tissue distribution of the virus within the lesion and variations in the sample.

At the bare minimum, it requires some measure of the number of cells in the assay, that is, some sort of a denominator, and quantitative PCR assays are usually type specific and so you're limited in what you're actually quantitating.

NEAL R. GROSS

1	And last but not least, just in the spirit
2	of sort of giving everybody information on what is
3	possible, HPV in situ hybridization is a tool that has
4	been used in some studies. It's really the only
5	approach that allows direct visualization of the virus
6	in a morphologic context, but the results are
7	extremely technique dependent and it has a very large
8	learning curve in order to achieve sensitivity and
9	specificity that would be acceptable.
10	Now, this review was given in the spirit
11	of just trying to put everything in the context of
12	what HPV is, not just a single entity.
13	CHAIRMAN WILSON: Thank you, Dr. Unger.
14	Does anyone on the panel have a question
15	for Dr. Unger?
16	(No response.)
17	CHAIRMAN WILSON: No? Okay. Thank you.
18	All right. At this point we'd like to
19	move on to the FDA presentation, and again I'd like to
20	remind Panel members that they should hold questions
21	until both of the presentations have been completed.
22	I'd also like to remind the audience that
23	only the panel can ask questions of the speakers.
24	The first speaker today is Mr. Thomas
25	Simms, who is a Senior Review Scientist with the

Virology Branch.

MR. SIMMS: Good morning. I am Tom Simms.

I am a reviewer in the Virology Branch.

And as you all know we're here to discuss a new indication for use for the Digene hybrid capture assay. What I'd like to do today is just briefly go over the new indications for use and discuss FDA issues with the submitted study populations; issues where the device is used in the various studies; a summary of these issues; and DR. Kondratovich will present a statistical overview, FDA's statistical overview.

The indication for use that's under review today is actually, I believe, in two parts. The first part, and I've highlighted what I believe are pertinent parts of the indication for use; that is is a general population screening test; and that in women with a concurrent normal PAP smear and a negative IV capture II HPV result, the probability of detecting evidence of high grade cervical disease upon colposcopy is reduced relative to the normal PAP result alone.

The second part reiterates that it is a screening test, screening for women in the general population, and that it will offer a single time point

assessment of the risk of having developed cervical disease, and the probability of detecting evidence of high grade disease upon colposcopy.

And since we are talking about a screening test today, perhaps it's a good time to review definitions for screening tests, and in the recent article that the New England Journal of Medicine, Lee and Brennan gave what I consider to be very good definitions, and they stated the screening tests should have a high sensitivity for detecting previously undiagnosed disease, and earlier detection should lead to changes in management that improve patient outcomes.

They go further to state that screening tests should also have low false positive rates so that large numbers of healthy people are not unduly alarmed or subjected to unnecessary tests and procedures and follow-up.

And perhaps this is a good time to review what the FDA review task is and what we try to do is assay effectiveness in the specific population claimed for assay performance characteristics and appropriate assay result interpretation, and this is based on the information that is submitted to us for review.

NEAL R. GROSS

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

23

24

And as we've heard previously today, the information that was submitted to us is from eight studies. Two of these were performed in the United States. Six are from non-U.S. sites, and information from four of the studies have been published.

The studies were not originally designed to evaluate Digene's proposed indication for use. Our established performance characteristics are the resulting interpretation, and Digene and the FDA do agree that the information is non-poolable across the sites.

And I'd like to make a comment that none of the studies furnish as a longitudinal component to assess the temporal relationship of HPV positivity to disease detection, and all of our comments pertaining these studies are in the context of the information being used by Digene to support a specific indication for use, and the comments are not reflective on how the studies were conducted or are they meant to evaluate the data for the original study hypothesis.

For concerns with the study population related issues, there's the issue of the study populations perhaps not being consistent with U.S. populations in that we have different high risk HPV DNA prevalence across some of the populations.

NEAL R. GROSS